

Message Text

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INFO OCT-01 ISO-00 SS-15 SSO-00 CCO-00 /017 R

DRAFTED BY S/PRS:PSPERENYI:MG

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TO USDEL SECRETARY PRIORITY

UNCLAS STATE 018835 TOSEC 010245

FOR FUNSETH FROM S/PRS

E.O. 11652: N/A

TAGS:SOPN (KISSINGER, HENRY A.)

SUBJECT: TRAVELLING PRESS REPORTAGE, SATURDAY, JAN. 24

NO. 19

NEWSPAPERS:

1. WASH POST (MARDER): HEADLINED: "NEW CUT SEEN IN A-ARMS;
SALT ACCORD CLOSER, SAYS KISSINGER"
(FROM BRUSSELS) SECRETARY RAISED HOPE TODAY SOVIET-AMERICAN
NUCLEAR ARMS ACCORD MAY BE SIGNED AT WASHINGTON SUMMIT IN
MID '76, POSSIBLY WITH ARMS LEVELS SET ABOUT 10 PERCENT
LOWER THAN HAD BEEN ANTICIPATED.

SECRETARY SAID SOVIETS HAD MADE THE PROPOSALS FOR REDUCTIONS.
HE TOLD NEWS CONFERENCE HERE THAT IN MOSCOW TALKS "PROGRESS
HAS BEEN MADE" FOR BREAKING THE DEADLOCK IN THE 14-MONTH
SEARCH FOR AGREEMENT. "PROSPECT FOR REDUCTIONS" IN ARMS
CEILINGS IN 1974 WAS RAISED BY SECRETARY,BUT HE HEDGED IT
WITH NUMEROUS QUALIFICATIONS.

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PROPOSED REDUCTIONS WOULD LOWER PROJECTED NUMBER OF STRATEGIC
NUCLEAR MISSILES AND BOMBERS ON EACH SIDE ... BY 200 OR SO.

STRATEGIC SIGNIFICANCE WOULD BE SMALL BUT REDUCTION COULD
COULD SUPPLY TOKEN OF INTENT TO PROCEED IN FURTHER STAGES
OF TALKS TO SUBSTANTIVE REDUCTIONS.

AMERICAN SOURCES CONCEDE THAT EVEN POSSIBLE MODEST REDUC-
TION NOW BEING STUDIED WILL HAVE TO FACE CHALLENGE THAT IT
REPRESENTS MUNIPULATION OF NUMBERS FOR POLITICAL EFFECT.
THEY DENY THAT INTENT.

WHETHER THERE WILL BE AN AGREEMENT AT ALL IN NEAR FUTURE
DEPENDS ON INTERNAL DEBATE AND DECISIONS IN WASHINGTON AND
FURTHER NEGOTIATION WITH SOVIET UNION, SECRETARY SAID.

HE ADDED THAT U.S. HAS AGAIN MADE CLEAR TO MOSCOW THAT
SOVIET AND CUBAN ACTIONS IN ANGOLA ARE NOT HELPFUL TO
DETENTE.

... DIPLOMATIC MESSAGE BEING CONVEYED IS THAT U.S. IS LOOK-
ING FOR SOVIET ACTION IN ANGOLA RECOGNIZING THAT INTERVEN-
TION THERE CAN AFFECT AMERICAN ATTITUDES WHILE WASHINGTON
IS MAKING SALT JUDGMENTS.

SOVIET UNION CLEARLY GOT MESSAGE IN TALKS . . .
AMERICAN SOURCES SAID.

... AT BEST, U.S. CAN ONLY GET A FACE-SAVING DEVELOPMENT
OUT OF THE ANGOLAN CONFLICT IN WHAT IS ESSENTIALLY A LOST
AMERICAN VENTURE, DIPLOMATIC SOURCES CONCEDE. . .

2. NYTIMES (GWERTZMAN): HEADLINES: "SOVIET PROPOSES PLAN
TO RESOLVE ARMS PACT SNAG..." (FROM BRUSSELS): THE SOVIET
UNION HAS PROPOSED A NEW APPROACH TO RESOLVE ISSUES STILL
HOLDING UP SALT TREATY, AMERICAN OFFICIALS SAID TODAY.

REPORTERS TRAVELLING WITH SECRETARY WERE TOLD THAT RUSSIANS
HAD ELABORATED PLAN TO TAKE CARE OF . . . WHETHER TO IN-
CLUDE BACKFIRE IN OVER-ALL FORCE LEVEL OF 2,400 MISSILES
AND BOMBERS AGREED IN VLADIVOSTOK.

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UNDER NEW SOVIET PROPOSAL, THE MAXIMUM FORCE WOULD BE RE-
DUCED ... TO 2,100 OR 2,200, BUT BACKFIRE WOULD NOT BE
COUNTED. THIS WOULD MEET SOVIET INSISTENCE THAT BOMBER
NOT BE INCLUDED AS A STRATEGIC DELIVERY VEHICLE, WHILE
MEETING AMERICAN CONCERN THAT DEPLOYMENT OF A FEW HUNDRED
OF THE BOMBERS WOULD INCREASE SOVIET STRENGTH OVER 2,400
LIMIT. . .

MAJOR PROGRESS ALSO REPORTED ON CRUISE MISSILE, ALTHOUGH ON
THIS QUESTION AS WELL AS ON BACKFIRE, MUCH WORK STILL TO
BE DONE AND NEW PROPOSALS FORMULATED IN WASHINGTON.

ALTHOUGH SECRETARY SAID AT BRUSSELS NEWS CONFERENCE THAT HE WAS PLEASED BY RESULTS OF THE ARMS-CONTROL TALKS, HE APPARENTLY MADE NO HEADWAY IN PERSUADING SOVIETS TO REDUCE INVOLVEMENT IN ANGOLA.

THE SECRETARY'S MISSION ALSO FELL SHORT OF ACHIEVING SALT AGREEMENT IN PRINCIPLE THAT HAD BEEN MAXIMUM GOAL. BUT THIS WAS EXPLAINED BY AMERICAN OFFICIALS AS RESULT OF UNEXPECTED SOVIET APPROACH UNVEILED BY BREZHNEV IN FINAL FOUR-HOUR MEETING AT THE KREMLIN.

BREZHNEV'S IDEAS, WORKED OUT BY THE POLITIBURO DURING THE DAY, WERE DESCRIBED AS SO SWEEPING AND UNEXPECTED THAT THEY WOULD REQUIRE CLOSE STUDY IN WASHINGTON. BEFORE LEAVING, KISSINGER SAID, "WE WILL REPLY IN A FEW WEEKS AND THEN CONTINUE THE NEGOTIATIONS."

HE IS EXPECTED TO CONVEY AMERICAN RESPONSE TO DOBRYNIN IN WASHINGTON AND WILL PROBABLY RETURN TO MOSCOW FOR FURTHER NEGOTIATIONS.

AMERICAN OFFICIALS SAID THAT RESULTS OF THE LAST DAYS HAD UNDERSCORED THAT ONLY BREZHNEV COULD ACTUALLY NEGOTIATE ON STRATEGIC ARMS LIMITATIONS. ...

3. NO LATIMES, WSJOURNAL, HEARST & NYDAILY NEWS AVAILABLE ON SATURDAY.

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WIRES:

1. REUTER (NELSON): (FROM MADRID) THE U.S. WILL WITHDRAW ALL ITS NUCLEAR-MISSILE SUBMARINES FROM THEIR BASE AT ROTA, SPAIN, IN 1979, IT WAS AGREED TODAY.

SECRETARY FLEW HERE TO SIGN TREATY WHICH ALSO EXTENDS U.S. USE OF FOUR SPANISH MILITARY BASES IN RETURN FOR 1.25 BILLION IN MILITARY AND ECONOMIC AID OVER NEXT FIVE YEARS.

SENIOR U.S. OFFICIAL ABOARD PLANE SAID SPAIN HAD INSISTED ON WITHDRAWAL OF MISSILE SUBMARINES SO AS NOT TO HAVE NUCS ON SPANISH SOIL.

U.S. AGREED BECAUSE POSEIDON SUBMARINES WILL BE REPLACED BY LONGER-RANGED TRIDENTS WHICH CAN OPERATE FROM U.S., AMERICAN OFFICIALS SAID.

SENIOR U.S. OFFICIAL SAID HE DID NOT THINK WITHDRAWAL FROM

ROTA WOULD LEAD TO RENEWED PRESSURE IN BRITAIN FOR

REMOVAL OF POSEIDON SUBMARINES FROM BASE AT HOLY LOCH IN SCOTLAND.

THE U.S. WOULD NOT VOLUNTEER SUCH A WITHDRAWAL, HE SAID, BUT IT WAS CLEAR THAT TRIDENTS COULD EVENTUALLY REPLACE HOLY LOCH POSEIDONS AS WELL.

IN RETURN FOR CONTINUED USE OF BASES THE U.S. WILL GRANT SPAIN A VARIETY OF MILITARY AND ECONOMIC ASSISTANCE, U.S. OFFICIALS SAID.

THE PACKAGE INCLUDES 600 MILLION IN MILITARY CREDITS, 75 MILLION IN MILITARY GRANTS, 450 MILLION IN COMMERCIAL CREDITS AND 35 MILLION IN EDUCATIONAL, SCIENTIFIC AND CULTURAL PROGRAMS.

AGREEMENT WILL BE SUBMITTED TO SENATE FOR RATIFICATION AS TREATY, BUT IT WILL NOT BE MUTUAL DEFENSE TREATY REQUIRING U.S. TO DEFEND SPAIN, U.S. OFFICIALS SAID.

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SECRETARY SAID TREATY WAS AN IMPORTANT STEP TOWARDS BRINGING SPAIN CLOSER TO ATLANTIC AND EUROPEAN COMMUNITY.

'SPAIN MUST IN OUR VIEW BE AN INTEGRAL PART OF WESTERN RELATIONSHIP,' HE SAID.

THE DECISION TO HAVE A TREATY, WHICH REQUIRES SENATE RATIFICATION, WAS APPARENTLY MADE AT THE LAST MINUTE. WORD 'AGREEMENT' WAS CROSSED OUT OF DRAFT TEXT AND REPLACED BY THE WORD 'TREATY.'

U.S. OFFICIALS SAID THEY FELT SENATE WOULD APPROVE THE PACT.

TREATY ESTABLISHES A U.S.-SPANISH COUNCIL DESIGNED TO PROMOTE COOPERATION BETWEEN THE U.S., SPAIN AND NATO.

ON ANOTHER MATTER, U.S. OFFICIAL SAID THE SOVIET UNION HAD PROPOSED A LOWERING OF THE NUCLEAR WEAPONS CEILING ON WEDNESDAY IN HOPES OF SECURING A CUT IN THE RANGE OF THE U.S. CRUISE MISSILE.

2. UPI (DANILOFF): FROM MADRID: SECRETARY ARRIVED TODAY TO MEET JUAN CARLOS AND SIGN A TREATY UNDER WHICH U.S. WILL WITHDRAW POLARIS SUBMARINES FROM SPAIN IN TWO YEARS.

THE TREATY WILL ALSO PROVIDE SPAIN WITH 1.25 BILLION PROGRAM OF MILITARY CREDITS, GRANT AID, CULTURAL, SCIENTIFIC AND

EDUCATIONAL EXCHANGES OVER A FIVE-YEAR PERIOD.

DETAILS OF TREATY WERE DISCUSSED BY SENIOR OFFICIAL ABOARD SECRETARY'S PLANE. OFFICIAL SAID ACCORD WAS NOT A MUTUAL DEFENSE TREATY, BUT AN AGREEMENT ON MILITARY, SCIENTIFIC AND CULTURAL COLLABORATION.

OFFICIAL SAID WITHDRAWAL OF SUBMARINES FROM ROTA NAVAL BASE, STARTING IN JANUARY, 1979, WOULD NOT AFFECT U.S. DEFENSE POSTURE BECAUSE THEIR VALUE WAS BEING SUPERSEDED BY MORE ADVANCED POSEIDON AND TRIDENT SUBMARINES. WITH-
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DRAWAL WILL BE COMPLETED BY JULY, 1979, HE SAID.

DECISION TO WITHDRAW SUBMARINES, OFFICIAL SAID, ALSO SUITS SPAIN'S DESIRE FOR U.S. TO REMOVE NUCLEAR WEAPONS FROM SPANISH TERRITORY AND DEMONSTRATE AN EVOLVING RELATIONSHIP WITH THE U.S.

SECRETARY WILL ALSO CONFER WITH JUAN CARLOS. SECRETARY WILL BE TRYING TO ASSESS WHAT KIND OF LEADER KING WILL BE, AND WHAT CHANGES HE MAY BRING TO SPANISH POLITICS.

THE SENIOR OFFICIAL TOLD REPORTERS THE U.S. IS CONVINCED THAT SPAIN MUST DEVELOP CLOSER TIES TO WESTERN EUROPE AND THE NORTH ATLANTIC PARTNERSHIP.

THE U.S., HE SAID, WILL DO ALL IT CAN TO ASSIST PROCESS.

ONE OF THE PROVISIONS OF THE TREATY WILL CREATE A U.S.-SPANISH COUNCIL TO PROMOTE COORDINATION BETWEEN THE U.S., SPAIN AND NATO ON MILITARY AND POLITICAL MATTERS.

THE AGREEMENT WILL BE SUBMITTED TO SENATE AS A TREATY AT THE REQUEST OF SPAIN AND WITH THE CONCURRENCE OF THE FORD ADMINISTRATION.

3. AP - NO SCHWEID FILED.

4. LATE NIGHTLEAD REUTER (NELSON) FILED: (ADD TO EARLIER NELSON PIECE): ADD SUMMARIZES TREATY PROVISIONS AND CARRIES FOLLOWING INTERPRETATION BY U.S. OFFICIALS :
U.S. OFFICIALS STRESSED TREATY WOULD BRING SPAIN CLOSER TO NATO IN PSYCHOLOGICAL RATHER THAN LEGAL SENSE.

SPAIN CANNOT HAVE ASSOCIATE OR OBSERVER STATUS IN THE ALLIANCE, THEY SAID.

DIFFERENCE BETWEEN U.S. COMMITMENT TO NATO AND ITS NEW

COMMITMENT TO SPAIN IS THAT AN ATTACK UPON ONE NATO MEMBER

IS REGARDED AS AN ATTACK UPON ALL, WHILE AN ATTACK UPON
SPAIN WOULD REQUIRE NO U.S. RESPONSE.

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THE OFFICIALS REJECTED ANY SUGGESTION THAT THE TREATY
WOULD MEAN THAT AN ATTACK UPON THE WEST WOULD EVOKE A
RESPONSE FROM 16 NATIONS RATHER THAN THE 15 IN NATO.

THEY ADDED THAT SPAIN PREFERRED TO USE THE TERM 'THE
WEST' RATHER THAN THE PHRASE 'NORTH AMERICA AND EUROPE.'

TV/RADIO:

1. BERNIE KALB, CBS RADIO, WORLD NEWS ROUNDUP, FROM
MADRID:

SECRETARY OF STATE KISSINGER HAS ARRIVED IN MADRID TODAY
PERPARING TO TAKE PEN IN HAND AND SIGN A TREATY OF
FRIENDSHIP AND COOPERATION WITH POST-FRANCO SPAIN.

THE GIST OF THE FIVE-YEAR PACKAGE IS THAT SPAIN WOULD GET
MORE THAN A BILLION DOLLARS IN CREDITS AND THE U.S.
WOULD GET TO KEEP ITS FOUR MILITARY BASES IN SPAIN.

BUT THERE WILL BE ONE MAJOR CHANGE: REPORTERS ABOARD THE
KISSINGER PLANE WERE TOLD THAT THE AGREEMENT, AT THE
INSISTENCE OF THE SPANISH GOVERNMENT, CALLS ON THE U.S.
TO PHASE OUT THE USE OF ITS NAVY BASE AT ROTA FOR SUB-
MARINES CAPABLE OF FIRING NUCLEAR MISSILES. THE WITH-
DRAWAL OF TEN SUCH SUBMARINES WILL BEGIN IN JANUARY 1979
AND END BY THE MIDDLE OF THAT YEAR, ACCORDING TO U.S.
OFFICIALS, WHO SAY THAT THAT WITHDRAWAL WILL NOT AFFECT
THE U.S. MILITARY POSURE IN WESTERN EUROPE. THE ROTA
BASE WOULD BE CONTINUED TO BE USED FOR NON-NUCLEAR
PURPOSES , ALONG WITH THE OTHER THREE U.S. MILITARY
INSTALLATIONS ON SPANISH SOIL.

THE SUM INVOLVED IN THE PACKAGE, ACCORDING TO U.S.
OFFICIALS, IS 450 MILLION IN EXPORT-IMPORT BANK
CREDITS, 600 MILLION IN MILITARY SALES CREDITS, AND MORE
THAN 100 MILLION IN GRANTS.

THE TREATY, THE WHOLE PACKAGE, THAT IS, IS BEING SIGNED
TODAY, AND IT WILL BE SUBMITTED FOR CONGRESSIONAL APPROVAL.

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IT WILL BE THE FIRST TIME IN NEARLY 20 YEARS OF MILITARY
COOPERATION BETWEEN THE TWO COUNTRIES, THAT SUCH AN AGREE-
MENT WILL BE INCORPORATED IN TREATY FORM. IN THE PAST,
THESE ARRANGEMENTS HAVE BEEN HANDLED AS EXECUTIVE AGREE-
MENTS, OVER THE PROTESTS OF SOME MEMBERS OF CONGRESS.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 15 SEP 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TOSEC, PRESS COMMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 24 JAN 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE018835
Document Source: ADS
Document Unique ID: 00
Drafter: S/PRS:PSPERENYI:MG
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: D760028-0616
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760199/baaaeoah.tel
Line Count: 333
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN PRS
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators:
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: RowellE0
Review Comment: n/a
Review Content Flags:
Review Date: 22 JUN 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <22 JUN 2004 by schwenja>; APPROVED <10 DEC 2004 by RowellE0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: TRAVELLING PRESS REPORTAGE, SATURDAY, JAN. 24
TAGS: SOPN, OVIP, US, UR, BE, SP, (KISSINGER, HENRY A)
To: SECRETARY
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006